

Message Text

CONFIDENTIAL

PAGE 01 TOKYO 00974 240035Z

72

ACTION EA-14

INFO OCT-01 IO-14 ISO-00 AF-10 ARA-16 EUR-25 NEA-11 RSC-01

CIAE-00 DODE-00 PM-07 H-03 INR-10 L-03 NSAE-00 NSC-10

PA-04 PRS-01 SPC-03 SS-20 USIA-15 EB-11 DRC-01 /180 W

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R 230740Z JAN 74 ZDK

FM AMEMBASSY TOKYO

TO SECSTATE WASHDC 9453

INFO AMEMBASSY BANGKOK

AMEMBASSY CANBERRA

AMEMBASSY JAKARTA

AMEMBASSY KUALA LUMPUR

AMEMBASSY MANILA

AMEMBASSY SEOUL

AMEMBASSY SINGAPORE

USMISSION USUN NEW YORK

AMEMBASSY WELLINGTON

USLO PEKING

C O N F I D E N T I A L TOKYO 974

E.O. 11652: GDS

TAGS: PFOR, UNGA, JA

SUBJ: ASSESSMENT OF 28TH UNGA

REFS: (A) USUN 5727; (B) STATE 250151

1. DEPARTMENT (REF B) SUGGESTED THAT POSTS REVIEW
WITH HOST GOVTS ANALYSIS CONTAINED IN REFS
A AND B. AS DEPT KNOWS, USUN HELD LENGTHY
POST MORTEM WITH JUN AFTER 28TH UNGA ADJOURNED.
HOWEVER, EMBASSY SUGGESTED AND FONOFF READILY AGREED
THAT BRIEF EXCHANGE IN TOKYO MIGHT ALSO BE HELPFUL.
TO THIS END, POL COUNSELOR, ASSISTED BY EMBOFFS,
MET JANUARY 14 WITH FOLLOWING OFFICIALS FROM
UN BUREAU: ASST. DIRECTOR GENERAL (ECONOMIC) NOMURA,
ASST. DIRECTOR GENERAL (POLITICAL) NODA, PLUS
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PAGE 02 TOKYO 00974 240035Z

HEAD AND DEPUTY HEAD OF UN POL AFFAIRS DIVISION

(OWADA AND NONOYAMA). THIS MESSAGE WILL NOT REPEAT POINTS OF GENERAL AGREEMENT WHICH CHARACTERIZED MOST ISSUES BUT WILL FOCUS ON GOJ VIEWS WHICH MAY SUPPLEMENT INFORMATION ALREADY AVAILABLE IN NEW YORK AND WASHINGTON.

2. ASIAN GROUP -- OWADA NOTED THAT KHMER EXERCISE CONSTITUTED FIRST TIME JAPAN HAD SUCCEEDED IN GETTING SEA NEUTRALS TO PARTICIPATE EFFECTIVELY IN ASIAN GROUP. EVEN SO, JUN FACED CONTINUING PROBLEM OF MAINTAINING COHESION BECAUSE ONE OR ANOTHER WAS ALWAYS INCLINED TO DROP OUT. HE SUGGESTED THAT IN FUTURE WE CANNOT ASSUME THIS GROUP CAN BE ASSEMBLED FOR ALL PURPOSES, CITING FOLLOWING INDICATORS: (A) WHEN JAPANESE DISCUSSED DRAFT OF TANAKA VISIT COMMUNIQUE WITH MALAYSIANS, THEY DECLINED TO INCLUDE ANY REFERENCE TO TWO COUNTRIES' COOPERATION IN UN; (B) JUN HAS IMPRESSION THAT INDONESIAN PERM REP EXCEEDED HIS INSTRUCTIONS BY COOPERATING ON KHMER ISSUE, AS JAKARTA WOULD NOT HAVE BEEN SO READILY INCLINED TO DO SO; (C) JUN ON SEVERAL OCCASIONS ENCOUNTERED RELUCTANCE OF SE ASIANS TO APPEAR OPENLY COOPERATING WITH US, PARTICULARLY ON KHMER ISSUE. OWADA CONCLUDED THAT THESE EXPERIENCES DEMONSTRATED LIMITS OF JAPAN'S ABILITY TO FORM UP EFFECTIVE ASIAN GROUP. OWADA ALSO CITED CONSTRAINT IMPOSED BY JAPANESE PUBLIC OPINION. RECENT EVENTS HAVE CONVINCED PUBLIC THAT GOJ HAS NOT SUFFICIENTLY CONSIDERED INTERESTS AND POSITIONS OF ARAB AND

NON-ALIGNED COUNTRIES, WHO IN PAST HAVE BEEN IN OPPOSITION ON SUCH ISSUES AS KHMER AND KOREA.

3. AFRO-ASIAN BLOC -- OWADA SUGGESTED THAT OUR EXPERIENCE AT 28TH UNGA UNDERSCORED NECESSITY OF PENETRATING AFRO-ASIAN COUNCILS, FINDING OUT WHAT WAS BEING DECIDED, AND THEN PLANNING HOW TO COUNTER APPLICATION OF SUCH AFRO-ASIAN DECISIONS AT SUBSEQUENT CONFIDENTIAL

CONFIDENTIAL

PAGE 03 TOKYO 00974 240035Z

INTERNATIONAL CONFERENCES. IN THIS CONNECTION, HE INQUIRED IF USG POSITIONS ON ISSUES OF GREAT EMOTIONAL IMPORTANCE TO AFRICANS AND ARABS COULD BE SOMEWHAT AMELIORATED; OTHERWISE, HE FEARS ESCALATION OF ANTI-US FEELING IN UN. IN RELATED POINT, OWADA EXPRESSED VIEW THAT SECRETARY'S SPEECH TO UNGA HAD BEEN EFFECTIVE IN COUNTERING WIDELY-HELD VIEW THAT USG IS COOL TO UN. HE NOTED, HOWEVER, THAT

JAPANESE INTEREST IN UN APPARENTLY IS CONSIDERABLE
GREATER THAN THAT OF US.

4. NOMURA, IN COURSE OF PRAISING SOLID ACHIEVEMENTS
OF 28TH UNGA IN ECONOMIC AND SOCIAL FIELDS, NOTED THAT
NON-ALIGNEDS EXHIBITED GREATER SENSE OF RESPONSIBILITY
ON ECONOMIC ISSUES. HE SUGGESTED THAT WE MAY HAVE
TO WAIT FOR THEIR INCREASING REALISM ON ECONOMIC
ISSUES TO SPILL OVER INTO POLITICAL FIELD.

5. CHINA--JAPANESE NOTED THAT PRC CONTINUES TO
INFLUENCE AFRO-ASIANS BY SUPPORTING THEIR
POSITIONS EVEN IF IT DOES NOT ADOPT THEM FOR
ITS OWN POLICY. HOWEVER, JAPANESE BELIEVE CHINESE
ARE LOSING OUT TO RUSSIANS IN POLEMICAL EXCHANGES
BECAUSE CHINA, ACTING FROM CONSIDERATIONS OF REAL
POLITIK, HAS DONE THINGS WHICH UNDERCUT ITS MORAL
LEADERSHIP OF NON-ALIGNEDS. SHOESMITH

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